

Draft Victoria Park / Pakapakanthi Master Plan Consultation Summary

Strategic Alignment - Our Environment

Public

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**City Planning, Development
and Business Affairs
Committee**

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EXECUTIVE SUMMARY

The purpose of this report is to provide the findings of the draft Victoria Park / Pakapakanthi (Park 16) Master Plan (the Master Plan) consultation (Attachment A), that occurred in late 2023 and outline the next steps to finalise the Master Plan.

The report advises of the changes that are being incorporated into the draft Victoria Park / Pakapakanthi Master Plan (Master Plan), after the assessment of the consultation findings as reported to the Kadaltilla / Adelaide Park Lands Authority on 28 March 2024. The amended draft Master Plan is targeting presentation to Kadaltilla in May 2024 and Council in June 2024.

RECOMMENDATION

The following recommendation will be presented to Council on 9 April 2024 for consideration

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL

1. Receives the Consultation Summary Report on the Draft Victoria Park Master Plan contained in Attachment A to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 April 2024.
 2. Notes the draft Victoria Park/Pakapakanthi Master Plan (Master Plan), subject to the inclusion of the changes contained in points 21 through to 22.4.1 as contained in the report and Attachment A to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 April 2024.
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IMPLICATIONS AND FINANCIALS

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| City of Adelaide 2024-2028 Strategic Plan | Strategic Alignment – Our Environment The status, attributes and character of our green spaces and the Park Lands are protected and strengthened. |
| Policy | Delivery of the final stages of Victoria Park (Park 16) is identified as a Big Move – Places and Spaces in the Adelaide Park Lands Management Strategy 2015-2025. Consultation was undertaken in accordance with the City of Adelaide Community Consultation Policy dated 16 July 2019. |
| Consultation | Targeted stakeholder consultation was undertaken in 2022 to inform the development of the draft Victoria Park / Pakapakanthi Master Plan. Broad community consultation on the draft Master Plan opened on 17 August 2023 and closed on 11 September 2023. |
| Resource | Broad costings will be undertaken following community and stakeholder consultation on the draft Master Plan and prior to the Council's final decision. |
| Risk / Legal / Legislative | Consideration for the <i>Motorsport Act 1984 (SA)</i> and 2023 Declared Area has been included in the draft Master Plan. The Motor Sport Board provided a submission to the consultation process. |
| Opportunities | The draft Master Plan provides a vision and framework to enhance Victoria Park / Pakapakanthi (Park 16) and guide future investment. |
| 23/24 Budget Allocation | The 2023/24 Annual Business Plan and Budget includes \$50,000 to undertake detailed design and delivery of projects identified within the Master Plan. Work has commenced on the interpretation of landscapes in Victoria Park (Park 16) including grassland, wetland and woodlands. |
| Proposed 24/25 Budget Allocation | The item that is the subject of this report is currently unfunded. Any required funding for this item is subject to, and needs to be considered in the context of, the prioritisation of projects, initiatives and service enhancements for the development of the 2024/25 budget, and within the parameters of the Long Term Financial Plan to ensure long-term financial sustainability. A budget proposal of \$250,000 to undertake detailed design for the master plan in 2024/25 has been submitted for consideration through the 2024/25 Annual Business Plan and Budget deliberations. |
| Life of Project, Service, Initiative or (Expectancy of) Asset | The Master Plan outlook is 5-10 years. |
| 23/24 Budget Reconsideration (if applicable) | Not as a result of this report |
| Ongoing Costs (eg maintenance cost) | Dependant on existing asset renewal and the extent of proposed new works. |
| Other Funding Sources | External funding sources will be pursued to implement the Master Plan for Victoria Park / Pakapakanthi. Funding sources may include the Federal and State Government, Capital City Committee, adjoining Council contributions (where appropriate), recreation and sports grants, club and association co-investment, Brownhill Keswick Creek Stormwater Project, South Australian Motorsport Board, Planning and Development Fund and/or any future Adelaide Park Lands investment funds explored through the Adelaide Park Lands Management Strategy – Towards 2036. |

DISCUSSION

Background

1. At its meeting on 12 October 2021 ([Link 1](#)), Council requested a report be prepared for the Kadaltilla / Park Lands Authority (Kadaltilla) outlining the necessary steps toward the development of a new landscaping proposal to achieve enhanced greening, in particular tree canopy for shade across Victoria Park / Pakapakanthi (Park 16).
2. A report was presented to Kadaltilla on 24 February 2022 ([Link 2](#)) outlining a proposal to develop a Landscape Concept Plan for Victoria Park / Pakapakanthi (Park 16).
3. At its meeting on 15 March 2022 (reconvened from 8 March 2022) ([Link 3](#)), Council noted Kadaltilla's support for the development of a new Landscape Concept Plan for Victoria Park / Pakapakanthi (Park 16), and sought consideration of the following:
 - 3.1. Lack of trees and shade, particularly, but not exclusively, at the northern end of the Park around the bitumen motor sport track and historic grandstand
 - 3.2. Need to provide a hospitable and attractively landscaped environment for a future, hotter climate
 - 3.3. Cultural landscape and social values of the Park, including the associative values attached to the motor sport track, horse-racing, cycling and other contemporary uses
 - 3.4. Remnant native plant and animal habitat and original vegetation
 - 3.5. Many informal and formal uses of the Park
 - 3.6. Limitations on tree plantings imposed by soil contamination
 - 3.7. The desire for an inspiring and sustainable landscape.
4. Kadaltilla noted engagement would be undertaken with the following targeted stakeholders to inform development of the Master Plan:
 - 4.1. 'Re-imagining Victoria Park' group
 - 4.2. Adjacent City of Adelaide residents
 - 4.3. Park users who have a lease or license for Park 16, including event holders
 - 4.4. Other stakeholders and the general public.
 - 4.5. Engage with Kaurna.
5. In early 2022, Aspect Studios was engaged to develop the Master Plan for Victoria Park / Pakapakanthi (Park 16).
6. At its meeting on 11 July 2023 ([Link 4](#)), Council endorsed the draft Victoria Park / Pakapakanthi (Park 16) Master Plan being released for the purposes of community consultation:

Council endorses the draft Victoria Park / Pakapakanthi (Park 16) Master Plan as provided in Attachment A to Item 15.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 4 July 2023, for the purposes of Council undertaking community consultation.
7. That report outlined that targeted consultation occurred throughout the initial stages of the project between July and August 2022, to help shape the draft Master Plan and gain valuable feedback on how Victoria Park / Pakapakanthi (Park 16) is being used and managed.
8. A presentation was provided to Kadaltilla at its meeting on 27 April 2023 ([Link 5](#)) with an overview of the master planning process and to gain feedback on the draft principles and site context for the draft Master Plan.
9. The draft Master Plan contains vision statements, design principles and initiatives that respond to the desire for increased greening, historical interpretation, multiple existing activities and recreational uses and the various open landscapes across Victoria Park / Pakapakanthi (Park 16).

Consultation

10. Consultation with key stakeholders occurred throughout the initial stages of the project between July - August 2022. The key stakeholders included:
 - 10.1. Kaurna Yerta Aboriginal Corporation (KYAC)

- 10.2. City of Adelaide
- 10.3. Green Adelaide
- 10.4. City of Burnside
- 10.5. South Australian Motor Sport Board
- 10.6. Brown Hill Keswick Creek Project Team.
- 11. Existing Victoria Park / Pakapakanthi (Park 16) community stakeholders, commercial operations, lease holders and license holders were given the opportunity to input into the working draft Master Plan. Those that provided feedback included:
 - 11.1. South East City Residents Association (SECRA) and adjacent residents
 - 11.2. AusCycling
 - 11.3. Pakapakanthi Parkrun
 - 11.4. East Adelaide Football Club
 - 11.5. South Australian Cricket Association (SACA)
 - 11.6. Victoria Park Social Club (VPSC).
- 12. Broad community consultation was undertaken between July and August 2023 utilising a range of engagement methods, including:
 - 12.1. On-site signage
 - 12.2. Information displays at Victoria Park Social Club and Velo café
 - 12.3. City of Adelaide's community engagement platform
 - 12.4. Kadaltilla Annual Community Forum events held on the following dates and locations:
 - 12.4.1. Adelaide Central Markets - 12 September 2023
 - 12.4.2. Mary Lee Park (Park 27B) - 17 September 2023
 - 12.4.3. Victoria Park/Pakapakanthi (Park 16) - 8 October 2023
 - 12.4.4. Marshmallow/Pelzer Park Pityarilla (Park 19) - 19 October 2023
 - 12.5. Community Biodiversity Fair during the 2023 Nature Festival held at Pakapakanthi Wetlands on 8 October 2023
 - 12.6. Social media posts.
- 13. In total, 224 submissions were received, comprised of:
 - 13.1. 17 email submissions
 - 13.2. 9 letter submissions
 - 13.3. 198 YourSay responses.
- 14. Letter responses were received from:
 - 14.1. Norwood Cycling Club
 - 14.2. AusCycling
 - 14.3. The North Adelaide Society
 - 14.4. Adelaide Park Lands Association
 - 14.5. South Australian Cricket Association
 - 14.6. South Australian National Football League (SANFL)
 - 14.7. South East City Residents Association (SECRA)
 - 14.8. South Australian Motor Sport Board
 - 14.9. Individual community member responses.

15. The South Australian Motor Sport Board submission supported the Master Plan vision to balance multiple users' needs whilst providing an aspirational, inspiring and sustainable blueprint for Victoria Park (Park 16) but sought further consideration in a number of areas summarised under the following headings:
 - 15.1. Major events as important current and future uses of Victoria Park (Park 16).
 - 15.2. Balancing natural and built-form elements to maximise multi-use outcomes.
 - 15.3. Minimising infrastructure build times and impacts of events.
 - 15.4. Sealing Park 16 pathways to improve functionality and inclusiveness.
 - 15.5. Considering a longer-term horizon for Victoria Park (Park 16) Master Planning.
16. Respondents to the consultation indicated broad support for the draft Master Plan vision statements and principles.
17. Predominant themes reflected in the consultation included:
 - 17.1. The need to formalise the path network including type and materiality.
 - 17.2. The need to increase greening and tree canopy.
 - 17.3. Support for the continuation of sports and recreation with a focus on cycling infrastructure.
 - 17.4. Support for the rehabilitation of Botanic Creek.
 - 17.5. Support the addition of a new nature-based play space and park amenities focusing on public toilets.
 - 17.6. The need to balance uses/built form and natural elements/community access to the Park, including during event time.
 - 17.7. Caution on over-designing and overusing the Park.
 - 17.8. Caution about extended hours and uses for the Park with some sentiment that the Park has reached capacity.
 - 17.9. Further communication of dog on-leash requirements in Victoria Park (Park 16) and the wetlands, including views that a dog-off leash area should be fenced.
 - 17.10. Limited support by community Your Say respondents for the Adelaide 500 and Motorsport in Victoria Park (Park 16).
 - 17.11. Re-alignment of the criterion track was not supported.
 - 17.12. Some current users identified conflicts with existing events and other Park users.
18. As part of the consultation, feedback was sought on which initiatives in the draft Master Plan should be prioritised. Based on the consultation feedback, the community's priorities for investment follow:
 - 18.1. Improvements to the path network (and cycling infrastructure), including a perimeter pathway, improvements to the Criterium Track as well as a hierarchy, connectivity and disability access of the path network.
 - 18.2. Increased greening and tree canopy (biodiversity), particularly over existing and new paths, to complement the wetlands and strategic open space areas (understorey planting to support biodiversity values).
 - 18.3. Rehabilitation of Botanic Creek and erosion control in creek beds.
 - 18.4. Short to medium-term investment in interpretation focused on the environment, Kaurna culture and historical values of the Park.
 - 18.5. Short to medium-term investment in a nature-based play space that is sited to reduce possible conflicts with other Park users (away from the Criterium Track).
 - 18.6. Short to medium-term investment in public toilets designed in context with the Adelaide Park Lands setting.
19. Consultation findings were presented to Kadaltilla at its meeting held on 28 March 2024.
20. A full summary of the feedback is provided in **Attachment A** – Victoria Park / Pakapakanthi (Park 16) Master Plan Consultation Summary Report.

Proposed changes to the Master Plan

21. The following changes to the draft Master Plan are proposed following the consultation process:
 - 21.1. The Vision will be amended to include “Contribute to people’s physical and mental health”.
 - 21.2. Illustration of pedal pux use of the criterium track.
 - 21.3. Illustration of concrete cricket pitches on existing ovals, as requested by the South Australian Cricket Association.
22. Additional changes to the draft Master Plan are proposed and are outlined below under key themes raised in the consultation process:
 - 22.1. Greening, trees or biodiversity
 - 22.1.1. Inclusion of additional tree canopy target.
 - 22.2. Public Amenities
 - 22.2.1. Proposed pavilion replaced with ‘outdoor rooms’ to provide natural shade/shelter.
 - 22.2.2. Inclusion of additional lighting in north-eastern section of the Park.
 - 22.2.3. Inclusion of data collection / smart technology to capture Park usage data to allow for evidence-based planning and park management.
 - 22.2.4. Consideration will be given to include a formal play space in the north-eastern corner of the Park and an informal nature play space along Botanic Creek / Adelaide Park Lands Trail.
 - 22.2.5. Consideration for relocating public toilets to service the proposed formal play space.
 - 22.3. Sport and Recreation
 - 22.3.1. Proposed realignment of criterium track to be removed from the draft Master Plan.
 - 22.3.2. Proposed central community oval to be removed from the draft Master Plan.
 - 22.3.3. Consideration given to the provision of green buffers around criterium track to provide natural barriers to reduce Park use conflicts, including implementation in conjunction with criterium track users.
 - 22.4. Motorsport
 - 22.4.1. Context provided regarding the South Australian Government’s five-year contract to host motorsport events until 2026.

Next Steps

23. The changes listed above are being incorporated into the amended draft Victoria Park / Pakapakanthi (Park 16) Master Plan.
24. An amended Master Plan is targeting presentation to Kadaltilla at its meeting in May 2024 for endorsement.
25. Pending endorsement by Kadaltilla, the draft Master Plan is targeting presentation to the City Planning, Development and Business Affairs Committee and Council for approval by June 2024.

DATA AND SUPPORTING INFORMATION

Link 1 – [Item 17.3 - Motion on Notice - Reimagining Victoria Park – Pakapakanthi \(Park 16\) - 12 October 2021](#)

Link 2 – [Item 5.2 - Reimagining Victoria Park / Pakapakanthi \(Park 16\) - 24 February 2022](#)

Link 3 – [Item 9.1 - Advice of Kadaltilla / Park Lands Authority - 24 February 2022 – 15 March 2022](#)

Link 4 – [Item 9.2 - Recommendations of the City Planning, Development and Business Affairs Committee – 4 July 2023](#)

Link 5 – [Item 4.1 - Victoria Park \(Park 16 / Pakapakanthi\) Master Plan Update - 27 April 2023](#)

ATTACHMENTS

Attachment A – Victoria Park / Pakapakanthi Master Plan Consultation Summary Report.

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